

## **Equality and Safety Impact Assessment**

The **public sector Equality Duty** (Section 149 of the Equality Act) requires public bodies to have due regard to the need to eliminate discrimination, advance equality of opportunity, and foster good relations between different people carrying out their activities.

The Equality Duty supports good decision making – it encourages public bodies to be more efficient and effective by understanding how different people will be affected by their activities, so that their policies and services are appropriate and accessible to all and meet different people's needs. The Council's Equality and Safety Impact Assessment (ESIA) includes an assessment of the community safety impact assessment to comply with section 17 of the Crime and Disorder Act and will enable the council to better understand the potential impact of the budget proposals and consider mitigating action.

Name or Brief	Implementation of a Tobacco Control Strategy for		
Description of	Southampton City Council		
Proposal			
Brief Service	The purpose of this strategy is to develop a strategic approach		
Profile (including	at a local level to implement successful tobacco controls		
number of	across the city of Southampton to minimise the ongoing		
customers)	harmful effects of tobacco. The strategy outlines the multi-		
	agency approach, based on evidence based interventions,		
	which is required for effective tobacco control within the city.		
	The health benefits will potentially improve the lives of the		
	22.6% of Southampton's population who smoke, and their		
	families.		
Summary of Impact and Issues	Evidence from Southampton's Joint Strategic Needs Assessment shows the estimated number of adults who smoke in Southampton has increased from 22.2% in 2009 to 22.6% in 2012. Rates are also higher than the national average of 20%. Southampton's Health and Wellbeing Strategy has identified an increase in unhealthy lifestyles, and included smoking as one of the key challenges that needs to be addressed to improve health in the city. For these reasons there needs to be continued effort and investment to tackle the core strands of tobacco control. These include helping smokers to quit, educating young people about the dangers of smoking to reduce uptake, and implementing regulatory measures to ensure compliance with legislation in local businesses and effective controls of smuggled and counterfeit tobacco. A detailed action plan outlines a multi-pronged approach to deliver key services to assist people in quitting, protecting families from the dangers of second hand smoke and stopping children and young people from becoming		

	smokers.			
Potential Positive	A reduction in the smoking rates in the city will improve the			
Impacts	health of the population, resulting in lower death rates, lower			
	incidence of cancer and pulmonary disease, reduction in			
	hospital admissions due to smoking related illnesses, and a			
	reduction in smoking in pregnancy resulting in an improvement			
	in birth outcomes.			
Responsible	Ginny Cranshaw			
Service Manager				
Date	12 <sup>th</sup> March 2014			

Approved by	Noreen Kickham
Senior Manager	
Signature	
Date	12 <sup>th</sup> March 2014

## **Potential Impact**

Impact	Details of Impact	Possible Solutions &
Impact Assessment Age	Children and Young people  It is illegal to sell tobacco products to anyone under 18 in the UK.  Despite this, about one in eight children have become regular smokers by the age of 15.  Research from Cancer Research UK has shown that trying just one	Ensure that schools are compliant with the Council's smoking policy and are delivering high quality education about smoking, and offering initiatives to support this work.
	cigarette can make children more likely to start smoking later in life. Their research also shows that children who smoke often become regular smokers when they are adults. Children smoking are more likely to suffer immediate health consequences such as coughs, increased phlegm, wheezing and shortness of breath and also to take more time off school.  Evidence shows that if a child's parents smoke, they are then three	Regulatory services will ensure compliance with the sales of tobacco, including underage spot checks.  Initiatives aimed at families to promote awareness of the risks of smoking and the importance of smoke free homes and play areas, alongside proactive smoking cessation support.

	times more likely to smoke themselves. Truancy and exclusion are also risk factors for smoking and evidence shows that young people who had been excluded or truanted from school in the previous 12 months were almost twice as likely to smoke regularly compared to those who had never been truant or excluded.  Data from the 2012/13 Southampton Pupil Attitude Survey estimates that only 53.4% of children live in a house where neither parent smokes. This survey was completed by over 2,000 pupils from Year 4, Year 6, Year 9 & Year 11 in 26 out of 79 Southampton schools (overall response rate of 24.3%) <sup>ii</sup> . Estimates show that 870 children start smoking each year in Southampton.		
Disability	There is evidence of increased smoking in people with mental health problems.	Working with mental health services to ensure clients are offered access, and ensuring that smoking cessation services are	
Gender Reassignment	No evidence of increased impact	accessible	
Marriage and Civil Partnership	No evidence of increased impact		
Pregnancy and Maternity	Smoking in pregnancy rates are higher than the national average.	Working closely with maternity services to achieve a reduction in smoking in pregnancy rates	
Race	Smoking rates vary considerably between ethnic groups. In men, compared to the general population, rates are particularly high in the Black Caribbean (37%) and Bangladeshi (36%) populations but these differences are explained by socioeconomic differences between the groups. Among women, smoking rates are low (at	Ensure that smoking cessation services are accessible and provide information on quitting in a range of languages and formats	

	8% or below) with the exception of Black Caribbean (24%) and Irish (26%) compared with the general population.	
	Overall, smoking rates among ethnic minority groups are lower than the UK population as a whole	
Religion or Belief	No evidence of increased impact according to religious beliefs	
Sex		Ensure that smoking cessation services target both men and women
Sexual Orientation	There is evidence of increased smoking rates amongst the gay community.	Ensure that smoking cessation services are accessible
Community Safety	Evidence of link to fires in the home due to smoking. Also evidence of risk of fires from electronic cigarettes. Fires caused by smoking materials result in more deaths than any other type of fire. Local data shows that cigarette fires are more dangerous than other fires, known risk factors include smoking in bed and smoking whilst drinking alcohol. Data from Hampshire Fire Service shows there were 890 accidental dwelling fires in Hampshire during 2012-2013, of which 206 (23%) occurred in the Southampton group. Of these, 45 (5%) were caused by smoking materials and 17 (38%) of those were in the Southampton group. The service estimates the cost of these to be £20,930. In 2012-2013 there were three fatalities in dwelling fires in Hampshire due to smoking materials; the cost to society for the three fatalities was £5,262,498. One of these three fatalities occurred in the Southampton group	Working with Hampshire fire safety team to include information on the risks of smoking when attending fires and information and training to fire officers to provide interventions to encourage people to quit.

	with a cost to society of £1,754,166.  During April – October 2013 there	
	were 477 accidental dwelling fires in Hampshire, of which 133 (28%)	
	occurred in the Southampton	
	group. Of the 477 accidental	
	dwelling fires, 28 (6%) were due to	
	smoking materials of which 12	
	(43%) occurred in the Southampton	
	group. The cost to the service for	
	attending these 12 accidental	
	dwelling fires caused by smoking	
	material was £13,755.	
Poverty	Smoking is the biggest cause of	Provide a multi agency
	health inequalities and the impact	approach to work with
	of smoking falls mostly on the	agencies such as Sure Start to increase promotion of
	disadvantaged and vulnerable	smoking cessation services
	people in society. Tobacco control	
	was identified in the Marmot	
	Review as a central platform in any	
	strategy to tackle health	
	inequalities. Half of the difference in	
	life expectancy between the highest and lowest income groups can be	
	attributed directly to smoking and	
	smoking-related death rates are	
	two to three times higher in more	
	disadvantaged social groups than	
	in wealthier social groups. In	
	Southampton more people smoke	
	in routine and manual classes than	
	in other social classes (36.8%	
	compared to the national average	
	of 30.3%). This rate has in fact	
	increased, and data from the	
	Integrated Household Survey,	
	analysed by the Department of	
	Health and published by Public	
	Health England, shows this rate	
	has increased from 35.4% in 2009	
	(IHS 2009). Within the city smoking prevalence rates are significantly	
	higher in those areas with the	
	greatest deprivation.	
Other	None identified	
Significant		
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		Page 2 of 2

Impacts

<sup>&</sup>lt;sup>i</sup> Joint Strategic Needs Assessment (2012) Southampton City Council